

DEPARTMENT OF MENTAL HEALTH  
MAJOR BUDGET ADJUSTMENTS  
AS INCLUDED IN THE 2001-02 BUDGET ACT

Overview

The following pages compose a summary of the major budget adjustments that are included in the Department of Mental Health's budget for Fiscal Year 2001-02. Information is also provided on the projected realignment revenues for the current year. Discussion of some of the major vetoes by the Governor is also included because, for the first time in many years, the base funding level for several programs has been reduced.

The information that is found *in italics* is an indication that the information is either new or has been modified since the release of the Governor's Budget in January 2001.

If you have any questions about the information contained in this document, please contact the Budget Office at 654-2383.

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The Fiscal Year 2001-2002 budget for the Department of Mental Health (DMH), from all funding sources, as included in the 2001-2002 Budget Act, is \$2,384,739,000 which is a 29.4 percent increase over the published mid-year budget for Fiscal Year 2000-2001. The proposed General Fund budget for Fiscal Year 2001-2002, including Capital Outlay, is \$927,458,000, which represents a 1.1 percent *reduction* over the published mid-year General Fund budget for Fiscal Year 2000-2001.

The increase in the Department's budget is the net result of several major budget adjustments. The most significant of these include: (1) an augmentation from the Public Building Construction Fund to construct a 1,500 bed mental health treatment facility, adjacent to Pleasant Valley State Prison, for the Sexually Violent Predator (SVP) population currently housed at Atascadero; (2) an increase in the collection of Federal Financial Participation through the Short-Doyle/Medi-Cal Program and General Fund reimbursements from the Department of Health Services (DHS) related to the continued expansion of the Early and Periodic Screening, Diagnosis and Treatment (EPSDT) Program; (3) an augmentation for the Managed Care Program to reflect an increase in the number of eligibles and the impact of provider rate increases granted in Fiscal Year 2000-01; (4) an increase in the Judicially Committed/Penal Code (JC/PC) patient population in the state hospitals; (5) an increase in reimbursements from DHS for implementation of Therapeutic Behavioral Services; and (6) *an augmentation to expand services for homeless persons with mental illness pursuant to AB 34/AB 2034*. These issues will be discussed in greater detail below. Major budget adjustments for Fiscal Year 2001-2002 include the following:

LOCAL ASSISTANCE

- An increase in reimbursements of \$133,664,000 in local assistance to reflect the collection of additional General Fund dollars (\$66,072,000) from the Department of Health Services (DHS) and Federal Financial Participation (FFP) through the Short-Doyle/Medi-Cal Program (\$67,592,000) for the continued expansion of EPSDT.
- An increase of \$27,834,000 (\$22,083,000 in General Fund and \$5,751,000 in reimbursements) in the Managed Care Program for both inpatient and specialty mental health services to reflect the following adjustments: (1) changes in the number of Medi-Cal beneficiaries (\$16,829,000); (2) the impact of Medi-Cal provider rate increases for services provided by psychiatrists and psychologists (\$11,198,000); and (3) a one percent reduction in growth for managed care inpatient services (-\$193,000). *Due to the softening economy in California and substantial revenue decreases the 3.0 percent adjustment for the medical component of the Consumer Price Index (medical CPI) has been eliminated for Fiscal Year 2001-02. This reduces the General Fund appropriation for the Managed Care Program by \$5,041,000.*
- An increase of \$18,514,000 (\$17,647,000 in reimbursements from DHS and \$867,000 in General Fund) to comply with the court order in the Emily Q. v. Bonta lawsuit that requires DMH and the County Mental Health Plans (MHPs) to provide therapeutic behavioral services as a Medi-Cal benefit. *Funding has been increased to support the provision of additional services, as well as to reimburse costs associated with compensatory TBS services. Compensatory TBS services must be provided to members of the class who are no longer eligible for TBS, but would have been eligible during the one-year period of May 27, 1997 to May 27, 1998. \$1,783,000 of the increase (\$916,000 in reimbursements from DHS and \$867,000 in General Fund) will support MHP costs to comply with additional administrative requirements.*

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LOCAL ASSISTANCE (Continued)

- *A General Fund augmentation of \$10,000,000 to provide additional funding to support the expansion of the demonstration projects established pursuant to Chapter 617, Statutes of 1999 (AB 34) and Chapter 518, Statutes of 2000 (AB 2034). These projects, currently supported in 32 counties, focus on providing integrated mental health services to severely mentally ill adults who are homeless or would otherwise be at risk of homelessness.*
- *An increase of \$8,059,000 from additional Substance Abuse and Mental Health Services Administration (SAMHSA) Block Grant funds to be allocated to the counties to support existing efforts to provide integrated treatment services to adults with a dual diagnosis of serious mental illness and substance abuse.*
- *A General Fund reduction of \$5,000,000 in the funding level for supportive housing that was included in the Governor's Budget. This reduction was included in the May Revision as a result of the slowing of economic growth and the decrease in projected General Fund revenues.*
- *An increase of \$3,226,000 in reimbursements from DHS to reflect adjustments to the funding level for the San Mateo Pharmacy (\$1,920,000) and Laboratory Services (\$31,000) Field Test. Also includes an adjustment (\$1,275,000) relating to the risk corridor calculation.*
- *An increase of \$3,116,000 (\$2,485,000 in reimbursements and \$631,000 in General Fund) to reflect (1) a caseload increase in the Healthy Families Program and (2) an increase in the percentage of legal immigrants in the program from 1.57 percent to 5.89 percent.*
- *An increase of \$1,600,000 from the Traumatic Brain Injury Fund to add two additional projects (\$200,000), bringing the total number of projects to eight and to provide one-time funding (\$1,400,000) for projects of statewide significance such as data collection and program evaluation. These funds may also be used to support new or existing projects.*
- *A General Fund increase of \$650,000 for the first year of a three-year pilot project to test a set of strategies to expand the availability of community based options for the long term care of patients currently residing in Institutions for Mental Disease. As a result of a soft economy and reduced General Fund revenues the original funding level for this project has been reduced by \$100,000.*
- *A General Fund augmentation of \$1,200,000 for supplemental funding of Community Treatment Facilities (CTFs). These funds, to be matched by \$1,800,000 from the counties, will provide a supplemental rate of \$2,500 per month for up to 100 CTF beds until an appropriate rate structure for these facilities can be developed.*
- *An increase of \$1,016,000 from the Projects for Assistance in Transition from Homelessness (PATH) federal grant. These funds will be allocated to 24 counties to continue to restore a funding reduction that was made in Fiscal Year 1997-98.*
- *A one-time only General Fund augmentation of \$400,000 to be allocated to Nevada County (for a three-year period) to provide dual diagnosis treatment for individuals who are mentally ill and substance abusing.*

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LOCAL ASSISTANCE (continued)

- *A one-time only General Fund augmentation of \$250,000 to support (for a three-year period) a dual diagnosis project to provide treatment services to individuals who are mentally ill and substance abusing through Asian American Recovery Services.*

STATE MANDATED LOCAL PROGRAMS

- A General Fund increase of \$6,000,000 to augment the funding level for the Services to Handicapped Students local mandate.

DEPARTMENTAL SUPPORT

- An increase of \$2,422,000 (\$1,211,000 in General Fund and \$1,211,000 in reimbursements) to support 9.0 positions (8.5 PYs) to insure that DMH is in compliance with the implementation requirements of the Health Insurance Portability and Accountability Act (HIPAA). HIPAA (Public Law 104-191) was signed into law in 1996. The intent and purpose of this law is to protect health insurance coverage for workers and their families when they change or lose their jobs. The "Administrative Simplification" section of the law is specifically designed to reduce the administrative burden associated with the transfer of health information between organizations, and more generally to increase the efficiency and cost-effectiveness of the United States health care system. Also included in this amount is \$1,685,000 in contractual services to provide for training consultants and technical assistance throughout HIPAA implementation. *As part of the May Revision process, the Administration elected to reduce funding for HIPAA related activities from the support budgets of individual departments. The General Fund portion of the Department's HIPAA costs (\$1,211,000) have been placed in a separate Budget Act Item (Item 9909-001-0001). These funds will be allocated to DMH by the Department of Finance after 30 day notification to the Joint Legislative Budget Committee. The reimbursement portion of the Department's funding will be increased via the Section 28.00 process. Position authority remained with the Department.*
- An increase of \$495,000 in reimbursements in state support to allow DMH to contract with licensed mental health professionals to review charts for all beneficiaries who receive therapeutic behavioral services (\$197,000). These reviews will either be incorporated as part of the annual on-site review or done as a separate activity in Fiscal Year 2001-2002. *Funding has also been provided to support contracts for general oversight (\$75,000) and technical assistance and training (\$223,000) related to the implementation of TBS.*
- A General Fund increase of \$485,000 to pay for contract evaluators to complete the required number of clinical evaluations mandated by the courts as part of the SVP recommitment process. Three recent California appellate court decisions have mandated that DMH provide two clinical evaluations as part of the SVP recommitment process, mirroring what is required in the initial SVP commitment process.

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DEPARTMENTAL SUPPORT (Continued)

- *An increase of \$424,000 from additional SAMHSA Block Grant funds to support contracts for statistical analysis, oversight, technical assistance and training activities to ensure compliance with the administrative requirements of the SAMHSA Block Grant.*
- *A General Fund increase of \$250,000 to provide technical assistance and training and support a program evaluation for the three year pilot project on developing community alternatives for patients currently living in Institutions for Mental Disease.*
- *A General Fund increase of \$200,000 to provide the administrative support required to develop, implement, analyze and report on a cost-benefit study to determine long range funding strategies for the CTFs.*
- *An increase of \$100,000 from the Traumatic Brain Injury Fund to support the completion of a program evaluation and the development of uniform data on all clients receiving services through the Traumatic Brain Injury Projects.*

LONG TERM CARE SERVICES

- *An increase of \$8,314,000 (\$6,178,000 in General Fund, \$1,542,000 in realignment reimbursements and \$594,000 in reimbursements from the California Department of Corrections (CDC)) to augment funding for three critical operating expense and equipment categories: drugs and medicines (\$6,345,000); outside medical treatment (\$1,313,000); and pay patient labor (\$656,000).*
- *A net decrease of \$8,132,000 (\$-10,165,000 in General Fund and \$2,033,000 in realignment reimbursements) to reflect a reduction in the budgeted year-ending June 30, 2001 population in the state hospitals. This reduction reflects a decrease of 123 Judicially Committed/Penal Code patients, an increase of 28 Sexually Violent Predators (SVPs) and an increase of 19 Lanterman-Petris-Short patients. This action results in a reduction of 95.0 level-of-care positions.*
- *A net increase of \$6,752,000 in the state hospitals which includes the following adjustments: (1) a General Fund increase of \$12,007,000; (2) a decrease in realignment reimbursements of \$345,000; and (3) a decrease of \$4,910,000 in reimbursements from the Department of Developmental Services (DDS). These changes result in a net increase of 166 beds and 207.3 positions (full-year) (196.9 PYs) in the state hospitals. The most significant adjustments include:*
  - *An increase of 144 beds for JC/PC patients at a half-year General Fund cost of \$5,150,000 for level-of-care staffing increases. Atascadero State Hospital will see the largest increase in JC/PC patient's (127). This adjustment will result in an increase of 81.8 positions (77.7 PYs) in the state hospitals (half-year).*
  - *An increase of 22 Sexually Violent Predator (SVP) beds at a half-year General Fund cost of \$737,000. This adjustment will result in an increase of 22.7 positions (21.6 PYs) at Atascadero State Hospital.*
  - *An increase of \$667,000 (full year) in realignment reimbursements to support an additional 8.4 positions (8.0 PYs) (full year) for changes in the level of care required for the Lanterman-Petris-Short population.*

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LONG TERM CARE SERVICES (Continued)

- A General Fund increase of \$198,000 (half year) to support an additional 1.6 positions (1.5 PYs) (half year) for changes in the level-of-care required for the SVP population
- An increase of \$4,910,000 (full year) (\$2,927,000 in General Fund and \$1,983,000 in realignment reimbursements) and a corresponding decrease of \$4,910,000 (full year) in reimbursements from DDS to reflect the final transfer of the DDS forensic patients from Napa State Hospital.
- A General Fund increase of \$2,995,000 (half year) and a corresponding decrease of \$2,995,000 (half year) in realignment reimbursements to reflect the overhead shift associated with the increase in the JC/PC and SVP populations.
- A General Fund increase of \$7,614,000 (one-time only) to complete modifications at Metropolitan State Hospital to bring the facility into compliance with the American with Disabilities Act. *This funding was part of a \$20,000,000 (one-time only) augmentation to eliminate the backlog of special repair/deferred maintenance projects in the four state hospitals. The \$12,386,000 was reduced as part of the May Revision process in recognition of the decline in General Fund revenues.*
- A General Fund increase of \$6,889,000 (one-time only) to purchase 25 modular buildings to allow DMH to convert space now used for treatment and recreation into patient housing at Atascadero and Patton State Hospitals. Atascadero will install nine modular buildings and Patton will install 16. This will allow for a maximum creation of 500 additional beds.
- A General Fund increase of \$5,000,000 (one-time only) to upgrade and/or install personal alarm systems in various locations at Atascadero, Metropolitan and Patton State Hospitals. This funding will allow for implementation of the *highest* priority security projects identified in a comprehensive review of all aspects of state hospital security. *Due to the softening economy in California and substantial revenue decreases this item was reduced by \$2,644,000 (from \$7,644,000 to \$5,000,000) prior to approval by the Governor. However, language included in the veto message indicates the Administration's intent to fund the remaining security improvement projects in the 2002-03 budget.*
- *An increase of \$2,484,000 (\$1,981,000 General Fund and \$503,000 in realignment reimbursements) to provide recruitment and retention pay differentials for Psychiatric Social Workers at Atascadero, Napa and Patton State Hospitals and the Inpatient Psychiatric Program at Vacaville and for the Hospital Police Officer series at Atascadero State Hospital.*
- An increase of \$2,300,000 in reimbursements from CDC to provide partial year funding for additional staff and operating expense costs for the 64-bed inpatient mental health program at Salinas Valley State Prison. In the budget year a total of 38.8 positions (36.6 PYs) will be utilized. Beginning in Fiscal Year 2002-2003, this funding will be annualized to support a total of 97.0 positions (92.2 PYs). Included are both level-of-care and non level-of-care positions.
- *An increase of \$1,106,000 (\$810,000 General Fund, \$212,000 in realignment reimbursements and \$84,000 in reimbursements from CDC) to reflect the impact of the newly created Cesar Chavez holiday.*

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LONG TERM CARE SERVICES (Continued)

- A General Fund increase of \$650,000 (one-time only) for start-up costs to develop a Psychiatric Technician Training School at West Hills Community College in Coalinga. This is a critical effort to ensure the availability of a sufficient number of qualified Psychiatric Technicians to staff the new 1,500 bed SVP treatment facility which will open in October 2004.
- A General Fund increase of \$375,000 to provide partial year funding for 6.0 (5.7 PYs) positions to oversee the critical facility design, procurement of furniture and supplies, employee recruitment and training and resource development associated with the new 1,500 bed SVP treatment facility which will open in October 2004. In the budget year a total of 3.5 positions (3.2 PYs) will be utilized.
- A General Fund increase of \$7,894,000 to reflect full year funding for level-of-care staff costs and the overhead shift associated with an increase of 128 JC/PC patients and 12 SVP patients added to the state hospital population during Fiscal Year 2000-2001.
- A General Fund increase of \$2,956,000 to reflect full year funding for the 148.0 new non level-of-care positions added at Atascadero State Hospital as a result of the construction of the 258 bed addition.
- *A increase of \$6,548,000 (\$5,313,000 General Fund and \$1,235,000 in realignment reimbursements) to fund the increased costs for natural gas and electricity at the state hospitals. This funding is not yet reflected in the Department's state hospital appropriation. Currently the General Fund portion of the augmentation is included in a "set aside" Budget Act Item (9911-001-0001). These funds will be allocated to DMH by the Department of Finance following 30 day notification to the Joint Legislative Budget Committee. The reimbursement portion of the Department's funding will be increased via the Section 28.00 process.*

CONDITIONAL RELEASE PROGRAM

- A General Fund increase of \$1,147,000 to provide: (1) half-year funding for a Fiscal Year 2001-2002 population increase of 29 patients (\$269,000); (2) funding for an additional 252 state hospital liaison visits (\$35,000); (3) funding to increase the annual cost per patient in the Conditional Release Program from \$18,561 to \$19,472 (\$696,000); and (4) funding to increase the average cost of a state hospital liaison visit from \$136.50 to \$167.00 (\$147,000).
- A General Fund increase of \$232,000 to provide annualized funding for a June 30, 2001 caseload of 749 patients.

CAPITAL OUTLAY

- An increase of \$349,287,000 from the Public Building Construction Fund for the construction of a 1,500 bed treatment facility to house the SVP population. This facility, which will be located in Coalinga in Fresno County, will be built adjacent to the Pleasant Valley State Prison.

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CAPITAL OUTLAY (Continued)

- *A General Fund increase of \$956,000 for the construction phase to complete improvements to the perimeter and roofline security at Atascadero State Hospital. Associated with this request is the reversion of \$744,000 originally approved for the construction phase of this project. A new appropriation was required because upon completion of the working drawings the costs had increased by 23.5 percent, which is above the augmentation level delegated to the State Public Works Board's authority.*
- *A General Fund increase of \$632,000 for the preliminary plans phase to construct a multipurpose building at Atascadero State Hospital. This building, which will be constructed within the hospital's secure perimeter, will house the academic and vocational education treatment activities used by all patients. This will also accommodate the expansion of those activities as a result of the 258 bed addition to the hospital.*
- *A General Fund increase of \$412,000 for the preliminary plans phase to construct a new 26,801 square foot, single story building to provide the necessary educational facilities for student patients housed at Metropolitan State Hospital. This funding replaces a General Fund request for \$686,000 in the Governor's Budget for preliminary plans and working drawings to remodel Building 206/208 at Metropolitan to serve as a school site.*
- *A General Fund increase of \$782,000 for five minor capital outlay projects. These include two projects at Metropolitan State Hospital (\$219,000) and one project each at Atascadero State Hospital (\$149,000), Napa State Hospital (\$172,000) and Patton State Hospital (\$242,000).*
- *A General Fund increase of \$194,000 for the preliminary plans and working drawing phases of a project to renovate the Admissions Suite in the EB Building at Patton State Hospital.*
- *A General Fund decrease of \$502,000 (\$126,000 remaining) for the construction phase to install alarm systems in the G, O, P and T Building at Patton State Hospital. Additional funding will be required in Fiscal Year 2002-03 to complete this effort.*

Below is a brief discussion of three major budget adjustments which impact current year funding and are carried forward into the budget year as well:

- *An increase of \$9,330,000 (\$4,538,000 in General Fund and \$4,792,000 in reimbursements from DHS) to reflect the impact on the Managed Care Program of the provider rate increases granted to psychiatrists and psychologists participating in the fee-for-service Medi-Cal Program.*
- *An increase of \$8,333,000 in reimbursements from DHS for the EPSDT Program as a result of program eligibility changes, expansion of the program in Los Angeles County and the granting of a provider rate increase for mental health services provided by psychiatrists and psychologists.*



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- An increase of \$7,900,000 from the Substance Abuse and Mental Health Services Administration (SAMHSA) Block Grant. These funds were allocated to the counties pursuant to Section 5701 of the Welfare and Institutions Code which provides for the allocation of new SAMHSA funding to be proportional to each county's percentage of the \$40,000,000 distributed in Fiscal Year 1991-92 from the Cigarette and Tobacco Products Surtax Fund.

*Because of a soft economy and a reduction in General Fund revenues, Governor Davis made some additional reductions to the base funding levels for programs in the Department's local assistance appropriation prior to signing the 2001-02 Budget Bill into law. Below is a discussion of those additional reductions:*

- *A General Fund reduction of \$6,000,000 for Crisis Intervention and Stabilization Assistance. This reflects the full level of funding for this program for Fiscal Year 2001-02. In addition, the first year funding for this program, added as part of the Governor's Mental Health Initiative in Fiscal Year 2000-01, is being reverted immediately to the General Fund.*
- *A General Fund reduction of \$2,095,000 for Children's System of Care. This reflects a 5 percent reduction in General Fund support for this program.*
- *A General Fund reduction of \$772,000 for Adult System of Care. This reflects a nearly 10 percent reduction in General Fund support for this program. This will directly impact Los Angeles, Stanislaus and Ventura Counties which served as the sites for the AB 3777 demonstration projects.*
- *A General Fund reduction of \$100,000 for Dual Diagnosis. This reflects a 5 percent reduction in General Fund support for this program in Fiscal Year 2001-02. In addition, as with the 2000-01 funding for the crisis intervention, \$500,000 of the \$2,000,000 augmentation for dual diagnosis projects, first approved in Fiscal Year 2000-01, has been immediately reverted to the General Fund.*

*In addition to the above reductions, which will be reflected in the Department's Budget Act appropriations, Control Section 3.90 of the Budget Act requires the Department of Finance to allocate reductions to state agencies that will generate \$50,000,000. For DMH this will likely require a 2.5 percent reduction in the support appropriation, an estimated \$771,000. State hospitals are exempted from this reduction, as are all other departmental appropriations.*

DEPARTMENT OF MENTAL HEALTH  
SUMMARY OF REALIGNMENT FUNDING  
FOR MENTAL HEALTH SERVICES

REALIGNMENT

- For Fiscal Year 2001-2002 the Governor's Budget is estimating that a total of \$1,120,720,300 will be available for mental health services. This amount does not include the estimated \$14,000,000 which may be made available from the Vehicle License Collection Account. The total of \$1,120,720,300 in realignment funding will come from the following sources:

• Sales Tax (deposited in the Mental Health Subaccount)	\$ 890,561,000
• Sales Tax Growth Account (General Growth Subaccount)	\$ -0-
(Mental Health Equity Subaccount)	(-0-)
(State Hospital Mental Health Equity Subaccount)	(-0-)
• Vehicle License Fee Account	\$ 209,473,000
• Vehicle License Fee Growth Account	\$ 20,686,300

*The amounts included above for realignment reflect a total reduction of \$83,642,700 (6.9 percent) from the amounts that had been proposed in the 2001-02 Governor's Budget.*

DEPARTMENT OF MENTAL HEALTH  
SUMMARY OF APPROPRIATION TOTALS  
FOR FISCAL YEAR 2001-2002 AS REFLECTED  
IN THE 2001-2002 BUDGET ACT  
BY PROGRAM AND FUNDING SOURCE

(Dollars in Thousands)

TOTAL	\$2,384,739
General Fund	904,430
General Fund (Prop 98)	18,400
General Fund (Capital Outlay)	3,102
General Fund (Lease Revenue Payments)	1,526
Restitution Fund	735
Public Building Construction Fund	349,287
Lottery Education Fund	464
Traumatic Brain Injury Fund	2,795
Federal Trust Fund	59,575
Reimbursements	937,947
Reimbursements (realignment/patient generated)	106,478
DEPARTMENTAL SUPPORT	\$45,090
General Fund	30,840
Restitution Fund	735
Traumatic Brain Injury Fund	176
Federal Trust Fund	2,386
Reimbursements	10,953
STATE HOSPITALS	\$586,672
General Fund	430,309
General Fund (Prop 98)	3,400
General Fund (Lease Revenue Payments)	1,526
Lottery Education Fund	464
Reimbursements	44,495
Reimbursements (realignment/patient generated)	106,478
CONDITIONAL RELEASE PROGRAM	\$18,627
General Fund	18,627
LOCAL ASSISTANCE <u>1/</u>	\$1,330,207
General Fund	372,900
General Fund (Prop 98)	15,000
Traumatic Brain Injury Fund	2,619
Federal Trust Fund	57,189
Reimbursements	882,499
STATE MANDATED LOCAL PROGRAMS	\$51,754
General Fund	51,754
CAPITAL OUTLAY	\$352,389
General Fund (Capital Outlay)	3,102
Public Building Construction Fund	349,287

1/ Includes the Traumatic Brain Injury Program, Brain Damaged Adults Program, Early Mental Health Initiative Program, Special Education Pupils Program and funding for mental health managed care.